APRIL 29, 2020

Canada's COVID-19 Emergency Response: Bi-Weekly Report on Parts 3, 8, and 18 of Bill C-13 Third Report, April 29, 2020



PURPOSE

The **COVID-19 Emergency Response Act** received Royal Assent on March 25, 2020 and was amended by the COVID-19 Emergency Response Act No.2, which received Royal Assent on April 11, 2020.

The Minister of Finance agreed to provide a bi-weekly report to Standing Committee on Finance until April 20, 2020 on all actions undertaken pursuant to parts 3, 8 and 18.

Part 3

• Authorizes payments to be made out of the Consolidated Revenue Fund in relation to public health events of national concern. It also provides for the repeal of the Act on September 30, 2020. Both the Minister of Health and Minister of Finance must consent to payments.

Part 8

- Authorizes the Minister of Finance, until September 30, 2020, to borrow money for certain payments without the authorization of the Governor in Council, and it also extends the time for the tabling of the report on that Minister's plans in relation to the management of the public debt. It also makes related changes to the *Borrowing Authority Act*.
- It also authorizes that Minister to make payments to a province or territory or after consulting a province or territory, an entity –
 for the purpose of responding to a situation of significant and systemic economic and financial distress. It also authorizes the
 Minister, with consent of the GIC, during the period up to September 30, 2020 to establish a corporation or an entity, for the
 purposes of promoting the stability or maintaining the efficiency of the financial system in Canada.

Part 18

- Division 1 of Part 18 amends the *Employment Insurance Act* to give the Minister of Employment and Social Development, with the consent of the Minister of Finance, the power to make interim orders for the purpose of mitigating the economic effects of COVID-19; this will also expire on September 30, 2020.
- Division 2 has the effect of waiving the requirements for a medical certificates under the Employment Insurance Act and related regulations.

COVID-19 Economic Response Act

Summary of actions undertaken pursuant to part 3

PART	Actions
PART 3	COVID-19 Response Fund (March 11)
 Public Health Events of National Concern Payments Act Authorizes the making of payments in relation to public health events of national concern Minister of Finance and 	Canada Emergency Response Benefit (CERB) (March 18/March 25)
	 Support for people experiencing homelessness (March 18)
	 Support for women's shelters and sexual assault centers including on reserve (March 18)
	Indigenous Community Support Fund
	 Supporting Seniors, Children and Youth (Kids Help Phone) (March 29)
Minister of Health	Support for Personal Protective Equipment and Supplies (March 31)
concurrence required	Support for Food Banks and Local Food Organizations (April 3)
	Health and Social Support for Northern Communities (April 14)
	 Support for Food System Firms that Hire Temporary Foreign Workers (April 14)
	New as of 3 rd bi-weekly report to FINA (April 29):
	COVID-19 Emergency Support Fund for Cultural, Heritage, and Sport Organizations (April 17)
	 Support for vulnerable Canadians through charities and non-profit organizations that deliver essential services (April 21)

COVID-19 Economic Response Act

Summary of actions undertaken pursuant to parts 3, 8 and 18

PART	Actions
 PART 3 (Cont.) Public Health Events of National Concern Payments Act 	 Support for students and new grads affected by COVID-19 (April 22) Support research on medical and social countermeasures (April 23) Support for fish and seafood processors (April 25)
PART 8 • Financial Administration Act	 Bank of Canada Provincial Money Market Purchase Program (March 25) Bank of Canada Commercial Paper Purchase Program (March 27) Bank of Canada secondary market purchases of Government of Canada securities (April 1) Borrowing in extraordinary circumstances during COVID-19 pandemic (April 1 to April 24) (See Annex for more detail) New as of 3rd bi-weekly report to FINA (April 29): Support for cleaning up former oil and gas wells in Alberta, Saskatchewan, and British Columbia (Announced April 17th; subject to reaching agreements with other parties)
PART 18<i>Employment Insurance</i>	 Temporary El Measures (March 11) Interim order introducing the El Emergency Response Benefit (mirrors the CERB for El-eligible claimants) (March 25)

DATE	MEASURE	DESCRIPTION	AVAIL.	STATUS
PART 3	- Public Health Eve	ent of National Concern		
March 11	COVID-19 Response Fund	Public education efforts (\$50M); increased federal public health measures such as COVID-19 testing and surveillance (\$100M) and purchases of personal protective equipment (\$50M) – all part of an over \$1 billion effort to support Canada's public health response to the crisis.	Late March – Early April	 Funds being expended as planned: repatriation, personal protective equipment, public education, support for PTs and World Health Organization
March 18 / March 25	Canada Emergency Response Benefit (CERB)	 For those unpaid due to COVID-19 for the following reasons, whether EI-eligible or not: being sick or in quarantine; looking after sick family member or a child whose school is closed; for public health reasons; not working but not laid off (furloughed); or laid off. Flat rate of \$2,000 per month (\$500 per week) for up to 4 months - \$8,000 per person. Expanded Eligibility Rules (April 15) Allow people to earn up to \$1,000 per month while collecting the CERB. Extend the CERB to: seasonal workers who have exhausted their EI regular benefits and are unable to undertake their usual seasonal work as a result of the COVID-19 outbreak. workers who recently exhausted their EI regular benefits and are unable to find a job or return to work because of COVID-19. 	Started April 6 Effective for the period of March 15 to October 3 (expanded eligibility deemed to have come into force on March 15)	<list-item><list-item><list-item><list-item><list-item><list-item><text></text></list-item></list-item></list-item></list-item></list-item></list-item>

DATE	MEASURE	DESCRIPTION	AVAIL.	STATUS
PART 3	Cont Public Health	Event of National Concern		
March 18	Support for people experiencing homelessness	\$157.5 million through the Reaching Home initiative to support people experiencing homelessness during the COVID-19 outbreak.	April	The majority of funding agreements with community partners have now been signed
March 18	Support for women's shelters and sexual assault centres	\$50 million to women's shelters and sexual assault centres to help with their capacity to manage or prevent an outbreak in their facilities, including Indigenous communities.	April	 Funding agreements with national organizations are now in place
March 18	Indigenous Community Support Fund	\$305 million for a new Indigenous Community Support Fund to address immediate needs in First Nations, Inuit, and Métis Nation communities related to COVID-19.	Started April 14	 Funding arrangements being finalized, funds being distributed Call for proposals for urban and regional organizations closed April 13
March 29	Supporting Children and Youth (Kids Help Phone)	\$7.5 million in funding to Kids Help Phone to address the emotional and mental health needs of children and youth resulting from the COVID-19 pandemic.	April	In progress
March 31	Personal Protective Equipment and Supplies	\$2 billion to support the urgent purchase of personal protective equipment, ventilators and supplies, needed to respond to COVID-19.	March 31	 Purchases underway and deliveries are being received
April 3	Support for Food Banks and Local Food Organizations	\$100 million (\$25M in 2019-20) to support food banks and other organizations providing emergency hunger relief across Canada that are facing increased demand for their services. This funding will be used to purchase food and other basic necessities.	April	In progress

DATE	MEASURE	DESCRIPTION	AVAIL.	STATUS
PART 3	Cont Public Health	Event of National Concern		
April 14th	Health and Social Support for Northern Communities	Up to \$114.9 million to support northern communities, including support for air carriers, enhanced food subsidies and other emergency health care preparations and response.	Мау	In progress
April 14th	Support for Food System Firms that Hire Temporary Foreign Workers	\$50 million (in 2020-21) to provide relief to food system firms for incremental health and safety costs incurred with respect to the use of Temporary Foreign Workers.Maximum of \$1,500 per individual Temporary Foreign Worker	April	 Program design underway, targeting date of April 23, 2020 for submission to Treasury Board
April 17th	COVID-19 Emergency Support Fund for Cultural, Heritage, and Sport Organizations	\$500 million to establish a new Fund to help address the financials needs of affected cultural, heritage, and sport organizations. The Fund will be administered by Canadian Heritage and provide support in a manner consistent with the Canada Emergency Wage Subsidy and the Canada Emergency Business Account.	Мау	Program design underway
April 21st	Support for vulnerable Canadians through charities and non-profit organizations that deliver essential services	\$350 million to establish an Emergency Community Support Fund administered by Employment and Social Development Canada	Shortly	In progress

DATE	MEASURE	DESCRIPTION	AVAIL.	STATUS
PART 3	Cont Public Health	Event of National Concern		
April 22nd	Support for students and new grads affected by COVID-19	 Proposed Canada Emergency Student Benefit (CESB) Support eligible postsecondary education students and recent graduates unable to work due to COVID-19 and ineligible for the Canada Emergency Response Benefit. \$1,250 per month or \$1750 for eligible students with dependents or disabilities. Expand existing federal employment, skills development, and youth programming Create and extend up to 116,000 jobs, placements, and other training opportunities. Increase distinctions-based support for First Nations, Inuit, and Métis Nation students. Extend federal graduate research scholarships and postdoctoral fellowships that end between March and August, and supplement existing federal research grants. Other measures to support students and new grads are described in the Annex. 	Мау	 In progress Legislation to be introduced for CESB
April 23 rd	Support for COVID-19 medical research and vaccine developments	 \$114.9 million through the Canadian Institutes of Health Research for research projects that will accelerate the development, testing, and implementation of medical and social countermeasures. Other medical research and vaccine measures are described in the Annex 	Shortly	• In progress

DATE	MEASURE	DESCRIPTION	AVAIL.	STATUS
PART 3	Cont Public Health	Event of National Concern		
April 25 th	Support for fish and seafood processors	\$62.5 million in assistance for fish and seafood processors through the new Canadian Seafood Stabilization Fund to help businesses access short term financing, add storage capacity, adopt new health and safety measures, and to support measures to improve productivity and respond to changing market demands.	Shortly	In progress

DATE	MEASURE	DESCRIPTION	AVAIL.	STATUS
PART 8	- Financial Administra	ation Act		
March 25 March 27	Provincial Money Market Purchase Program (PMMP) Commercial Paper Purchase Program (CPPP)	New programs to support the liquidity and efficiency of funding markets announced by the Bank of Canada.*	March 25 April 2	 12 operations totalling \$3.2B** 10 operations totalling \$2.9B**
April 1	Secondary Market Purchases of Government of Canada Securities	New program to support the liquidity and efficiency of funding markets announced by the Bank of Canada.*	April 1	 12 operations totalling \$13.6B**
April 1 to April 24	Borrowing in Extraordinary Circumstances	The Minister of Finance approved borrowing in extraordinary circumstances during the COVID-19 pandemic. 24. The Minister of Finance borrowed \$133.5 billion between April 1 and April 24. Please see Annex for more detail.	April 1	 First transaction on April 1
April 17 th	Cleaning up orphan and inactive Oil & Gas Wells	Financial support to Alberta (\$1 billion for inactive wells), Saskatchewan (\$400 million for orphan and inactive wells), and British Columbia (\$120 million for orphan and inactive wells). In addition, \$200 million to the Alberta Orphan Well Association to clean up orphan wells (fully repayable).	May	 Discussions underway with recipients to finalize agreements as soon as possible

* Potential for losses on liquidity programs. Bank of Canada has not provided estimate of losses but considers provincial debt, maturity profile of eligible security purchases and minimum credit rating requirements for CPPP to result in low risk of loss. For Secondary Market Purchases of Government of Canada Securities losses could only occur if securities are sold.

** Operations and volumes as of April, 17, 2020

DATE	MEASURE	DESCRIPTION	AVAIL.	STATUS
PART 18	- Employment Insur	ance		
March 25	Temporary El Measures	Interim order introducing the EI Emergency Response Benefit (mirrors the CERB for EI-eligible claimants). Other interim orders may be issued to amend the <i>Employment Insurance Act</i> to mitigate the economic effects of COVID-19. Waive the requirement to provide a medical certificate for EI sickness claimants in quarantine.	Immediate (until Sept. 30, 2020)	 Of the over 7M CERB applications received as of April 27, 3.5M were received through the EI system

ANNEX: COVID-19 Economic Response Plan - Overview

Annex: COVID-19 Economic Response Plan – Overview

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	Support for Indigenous Businesses and Aboriginal Financial Institutions	307	Shortly		
	Support for Northern Businesses (from existing resources)	15	Immediately		
Enhancements to the work-Sharing Program 12 Immediately	Enhancements to the Work-Sharing Program	12	Immediately		

Annex: COVID-19 Economic Response Plan – Overview

IRECT SUPPORT MEASURES CONT.	IMPACT ¹ (\$M)	IMPLEMENTATION
ector-Specific Support		
Support for the Air Transportation Sector	331	Immediately
Support for Food Inspection Services	20	Shortly
Support for Firms that Hire Temporary Foreign Workers	50	April
Support for Cultural, Heritage and Sport Organizations	500	May
Support for the Broadcasting Industry	30	Immediately
Emissions Reduction Fund for the oil and gas sector (over two years)	750	Q3 2020
Cleaning up Former Oil and Gas Wells	1,720	Мау
Support for Fish and Seafood Processors	63	Shortly
Total – Direct Support Measures	145,700	
AX LIQUIDITY SUPPORT		
RA/CBSA liquidity support to businesses and individuals		
Income Tax Payment Deferral to September	55,000	Immediately
Sales Tax Remittance and Customs Duty Payments Deferral	30,000	Immediately
Total – CRA/CBSA liquidity support	85,000	
Grand Total – Protecting Health and Safety, Direct Support Measures and Tax Liquidity Support	235,099	
As % of GDP	10.2%	
THER LIQUIDITY SUPPORT AND CAPITAL RELIEF		
isiness Credit Availability Program (BCAP) (through BDC and EDC)		
Small and Medium-sized Enterprise Loan and Guarantee program	40,000	Immediately
Canada Emergency Business Account	41,250	Started April 9
edit and liquidity support for the Agriculture Sector	5,200	Immediately
edit and liquidity support through the Bank of Canada, CMHC and commercial lenders ³	200,000	Immediately
Total – BCAP, other credit and liquidity support	286,450	
pital Relief (OSFI Domestic Stability Buffer)	300,000	

¹ Total impact in 2020-2021, unless otherwise specified. Differs from fiscal cost on an accrual basis, which is lower. Numbers may not add due to rounding.

² Estimates. Breakdown between CERB and CEWS may vary based on observed take-up.

³ Figures represent lower bound estimates based upon announced credit and liquidity support to date.

⁴ Preliminary estimates. Actual impact/costs may vary based on observed take-up.

Annex: COVID-19 Economic Response Plan – Other Measures – Protecting Health and Safety

MEASURE	DESCRIPTION	AVAIL.
Support for international Partners	\$159.5 million (including \$50M announced as part of the COVID-19 Response Fund) to respond to global and bilateral requests for urgent assistance as well as to support international vaccine development efforts.	Immediate
Support for COVID-19 medical research and vaccine development	 \$40 million over two years for the Canadian COVID-19 Genomics Network to coordinate a COVID-19 viral and host genome sequencing effort across Canada. \$23 million over two years for the Vaccine and Infectious Disease Organization-International Vaccine Centre to accelerate development of a vaccine against COVID-19. \$29 million over two years for the National Research Council to begin the second phase of critical upgrades to its Human Health Therapeutics Royalmount facility to ready it for the production of vaccines for clinical trials. \$600 million over two years for the Strategic Innovation Fund to support vaccine and therapy clinical trials led by the private sector. \$10 million over two years, and \$5 million ongoing, to support the Canadian Immunization Research Network in conducting vaccine- related research and clinical trials. \$114.9 million to support research on medical and social countermeasures (as described in Part 3). 	Shortly

Annex: COVID-19 Economic Response Plan – Other Measures - Supporting Individuals

MEASURE	DESCRIPTION	AVAIL.				
Canada Emergency Wage Subsidy	 The Canada Emergency Wage Subsidy will subsidize wages at a rate of 75%, up to \$847 per week per employee, for eligible employers whose revenues have decreased by at least 15% in March, or 30% in April or May due to COVID-19. Eligible employers would qualify for the subsidy for up to 12 weeks, retroactive to March 15. 	Approximately 44,000 online applications received as of the launch on April 27. First payments are expected to flow by May 7.				
Temporary Wage Subsidy	On March 18, the Government announced that eligible employers will receive a 10% wage subsidy for the next 3 months up to a maximum subsidy of \$1,375 per employee and \$25,000 per employer.					
Essential Workers Wage Top-Up	Transfer to the provinces and territories to support wage increases for low- income essential workers.	Pending ongoing discussions with PTs				
Enhanced GST Credit	Supplementary GST credit payment (maximum payment amounts doubled – e.g., single person without kids will get an extra \$433, single parent with two kids will receive \$886 more).	Started April 9				
Enhanced CCB	hanced CCB Supplementary CCB payment of \$300 per child.					
Mortgage Payment Deferral	CMHC and private mortgage insurers allowing lenders to defer up to six monthly mortgage payments for impacted borrowers.	Now				
Tax Filer Deferral	Return filing due date to be deferred until June 1, 2020. Individuals to defer their income tax payments until after August 31, 2020.	Now				
Enhancements to Work- Sharing	Enhanced Work-sharing Program – extend the maximum duration from 38 weeks to 76 weeks.	Immediate				
Canada Student Loan Moratorium	Moratorium on Canada Student Loan re-payments or interest					

Annex: COVID-19 Economic Response Plan – Other Measures - Supporting Individuals

MEASURE	DESCRIPTION	AVAIL.	
RRIF	Temporary 25% reduction in minimum RRIF withdrawals.	Now	
Supporting Seniors	\$9 million to provide essential services to Canadian seniors affected by COVID-19.	Immediate	
Changes to Canada Summer Jobs Program*	May		
Canada Student Service Grant	A new national service initiative to recognize students contributions to COVID-19 efforts. The Canada Student Service Grant For students who choose to serve their communities, will provide up to \$5,000 for their education in the fall. Additional details will be provided on the I Want to Help platform in the	May-June	
	coming weeks. Doubles Canada Student Grants for all eligible full-time students to up to		
Enhancing Student Financial Assistance for Fall 2020	 \$6,000, and up to \$3,600 for part-time students, in 2020-21. The Canada Student Grants for Students with Permanent Disabilities and Students with Dependents would also be doubled. Broadens eligibility for student financial assistance by removing the expected student and spousal contributions in 2020-21. 	August 1	
	Enhances the Canada Student Loans Program by raising the maximum weekly amount available to students in 2020-21 from \$210 to \$350.		

Annex: COVID-19 Economic Response Plan – Other Measures - Supporting Businesses

MEASURE	DESCRIPTION	AVAIL.		
Income Tax Payment Extension	Allow businesses to defer income tax payments until after August 31, 2020.	Immediate		
Enhanced Work-Sharing	Extend duration of agreements to 76 weeks, and streamline application process.	Immediate		
Support for Agriculture and Agri-Food businesses	Increased capital payments limit will allow Farm Credit Canada to provide approximately \$5 billion in additional credit facilities to farmers and agri- food businesses. A Stay of Default on eligible Advance Payments Program loans will provide farmers an additional six months to repay a total of \$173 million in loans.	Immediate		
GST Remittances and Duty Payments	Allow businesses to defer remittances/payments, normally due in March, April, and May, of any GST/HST they have collected on their sales or GST and customs duty that have been assessed on imported goods.	Immediate		
Support for the Air Transportation Sector	Waiving of ground lease rents for 21 airport authorities that pay rent to the federal government, with comparable treatment for Ports Toronto, which operates Toronto's Billy Bishop Airport, from March 2020 to December 2020 (up to \$331.4 million).	Immediate		
Support for Northern Businesses	\$15 million (from existing funds) in non-repayable support for businesses in the territories to help address the impacts of COVID-19.	Immediate		
Support for Food Inspection Services	\$20 million to support increased food inspection capacity.	Shortly		

Annex: COVID-19 Economic Response Plan – Other Measures - Supporting Businesses

MEASURE	DESCRIPTION	AVAIL.		
Business Credit Availability Program (BCAP)*	Business Credit Availability Program (BCAP) will provide access to credit solutions for businesses, including at least \$65 billion in additional credit facilities for small to medium-sized enterprises through BDC, EDC.	Currently available		
BCAP - Canada Emergency Business Account	 Provides interest-free, partially forgivable loans of up to \$40,000 to small businesses and not-for-profits. For employers with \$20,000-\$1.5M in total payroll. Loans are interest-free until December 31, 2022 and extendable by 3 years with interest. 25% loan forgiveness if repaid by December 31, 2022. 100% funded by the Government of Canada via the Canada Account. Accessible via application to financial institutions (including banks and credit unions) 	Started April 9		
BCAP - Small and Medium Enterprise	EDC New Loan Guarantee for SMEs - FIs to issue new credit of up to \$6.25 million for businesses' cash flow requirements. 80% guarantee by EDC. Tenor of 1 year, with possibility of renewal.	Immediate		
Loan and Guarantee Program	BDC Co-Lending Program for SMEs - BDC and FIs to co-lend (80/20 share) incremental term loans to SMEs for operational cash flow requirements. Size of each term loan up to \$6.25 million. Interest-only up to first 12 months.	Started April 24		
Relief for Federally Regulated Pension Plan Sponsors	A temporary moratorium on solvency payment requirements for federally regulated defined benefit plans for the remainder of 2020. (The government will consult with stakeholders over the coming months on options to provide relief from 2021 funding obligations, as necessary.)	Immediate		
Canada Emergency Commercial Rent Assistance	Mid-May			

* Potential for losses on the credit and liquidity facilities. Estimates of loan-loss provision will be available as terms of products are finalized.

Annex: COVID-19 Economic Response Plan – Other Measures - Supporting Businesses

MEASURE	DESCRIPTION	AVAIL. Summer 2020				
Emissions Reduction Fund for the Oil & Gas Sector	Up to \$750 million for a Natural Resources Canada program to support the conventional and offshore oil and gas sectors in undertaking investments to reduce greenhouse gas emissions, with a focus on methane.					
Business Credit Support for the Oil and Gas Sector	With Jarder tinancing needs than existing Business (Tedit Availability					
Support for Indigenous Businesses and Financial Institutions	Shortly					
Support for the Broadcasting Industry	Waived Part I licence fees for the 2020-21 fiscal year, saving Canadian broadcasters about \$30 million.	Immediate				
Alternative Credit Support for Businesses Unable to Access other Emergency Measures	 \$675 million to provide financing support through Regional Development Agencies to small and medium sized businesses that are unable to access existing COVID-19 supports. 	Shortly				
Support for Rural Businesses and Communities	 \$287 million to support rural businesses and communities through the Community Futures Network, including access to capital. 	Shortly				
Support for Early Stage Companies	Shortly					
Support for Entrepreneurs	• \$20.1 million in support for Futurpreneur Canada to provide payment relief for its young entrepreneur clients facing challenges due to COVID-19 for up to 12 months.	Shortly 2				

Annex: COVID-19 Economic Response Act: Part 8 – Financial Administration Act (Detail)

DATE	MEASURE	DESCRIPTION				AVAIL.	STATUS/UPDATE		
PART 8 -	Financial Administra	ation Act							
			perations (inclue erational require	ding to refinance ements): Auction size	e existing debt Cumulative				
			Date	Operation	Auction size (\$B)	stock (\$B)			
	-	1-Apr	5Y	5.5	5.5				
		-		2-Apr	10Y	4.0	9.5		
					Cash Management				
			3-Apr	Bill (CMB)	4.5	14			
April 1				T-bill	20.0	34		First transaction on	
to April	Extraordinary	8-Apr	СМВ	4.5	38.5	April 1	April 1		
24	Circumstances	8-Apr	2Y	6.0	44.5				
		9-Apr	5Y	5.5	50				
		14-Apr	T-bill	25	75				
			16-Apr	СМВ	6.5	81.5			
		16-Apr	3Y	4.5	86				
		20-Apr CMB 5 91 21-Apr T-bill 35 126							
		22-Apr	30Y	2.5	128.5				
		24-Apr	СМВ	5	133.5				