A Made-in-Canada Electoral Proposal

A Brief submitted to the Special Committee on Electoral Reform J.P. Kirby August 2016

To all Members of the Special Committee on Electoral Reform and other interested Canadians:

I am pleased to submit this proposal for a new, made-in-Canada electoral system. The system I am proposing is proportional, yet simplistic. Voters would still mark an "X" next to candidates of their choice. There would be no need for quotas or list seats; or for ranking or transferring votes; and we would still know the basic result by the end of election night.

For those familiar with proportional representation systems around the world, this is essentially a **regional open list** system. It preserves proportionality of the vote on a regional basis, while allowing for local representation by candidates chosen by the voters instead of the party.

This proposal originally appeared on my website, election-atlas.ca, and has been slightly modified for this submission. I make no opinion on other aspects of the electoral system being raised by the committee, such as mandatory or online voting.

Districts

The country would be divided into somewhere between 50 and 60 districts. In the 10 provinces, they would return between 3 and 9 members each. The House of Commons would remain at 338 seats until the next census, with all provinces keeping their current number of MPs.

The territories, which only have enough population for 1 member each, would essentially remain first-past-the-post. Single-member districts may also be used in remote areas of the 10 provinces, such as Labrador or Northern Quebec. The actual delineation of the districts would be up to boundary commissions in each province.

Districts would be small enough that local representation would be ensured, while no quotas would be needed to keep fringe parties out.

Major redistributions every ten years would no longer be needed except in rare circumstances. The number of seats allocated to each region would simply be reapportioned based on population changes, similar to the current situation in Ireland. If a district became entitled to 10 or more seats, it would be split into two; likewise, if a district were only entitled to 3 or fewer, it would be merged into a larger one.

The Ballot

The ballot would look drastically different from what voters may be currently used to:

VOTE FOR / VOTEZ POUR (5) NEW DEMOCRATIC PARTY INDEPENDENT - GROUP A
NOUVEAU PARTI DÉMOCRATIQUE INDÉPENDANT - GROUPE A LIBERAL PARTY PARTI CONSERVATEUR PARTI VERT PARTI LIBÉRAL ASHFIELD, Keith BABINEAU, Mary Lou GRAHAM, Andrew DECOURCEY, Matt AMOS, David Raymond BRAGDON, Richard COBURN, Stephanie HARVEY, T.J. GRIFFIN, A.J. LOCKHART, Alaina KITCHEN, Robert MOORE, Rob MACINTOSH, Gayla MURPHY, Sharon LONG, Wayne WESTON, Rodney MCKENZIE, Jennifer WISHART, Terry LUDWIG, Karen SCOTT-LEVESQUE, Sharon WILLIAMSON, John

election-atlas.ca

A sample ballot for southern and western New Brunswick, using candidates from the 2015 federal election. Using this ballot, voters could choose up to 5 candidates, regardless of party.

Electors will have as many votes on the ballot as members to be elected. This multi-member, multi-vote concept is already common for municipal councils across the country, mostly in smaller towns but also in bigger cities like Vancouver. Multi-member districts were also used for some provincial legislatures as late as the 1990s.

In the example above, voters in this district could choose up to 5 candidates in total, regardless of party. This allows them to split their vote between parties, if desired, without the need for separate systems (and separate "tiers" of MPs) like under a mixed-member proportional system.

It is expected major parties would continue to field a full slate of candidates in each district. Independents may run separately or in groups.

Counting the Votes

Seats would be allocated based on the combined number of votes for each party (or group of independents), using the D'Hondt method. Once the party standings are finalized, the candidates would be elected based on their own personal votes (for instance, if the Liberal party were to win 3 seats, the 3 Liberal candidates with the highest personal vote total would be elected). Unlike in most PR systems, there would be no ranked list prepared by the party - the "order" would be completely up to the voters.

	CPC	LIB	NDP	GRN	IND	OTH		
SEAT 1	72298	97352	29434	12613	296	0	LIB	1
SEAT 2	72298	48676	29434	12613	296	0	CPC	1
SEAT 3	36149	48676	29434	12613	296	0	LIB	2
SEAT 4	36149	32450.7	29434	12613	296	0	CPC	2
SEAT 5	24099.3	32450.7	29434	12613	296	0	LIB	3
	2	3	0	0	0	0		

How the results for southern and western New Brunswick would be calculated under the D'Hondt method, using the actual results from the 2015 federal election. Note that the raw vote totals would be inflated by a factor of 5 under this proposal, since voters would have multiple selections.

In the example above, instead of the Liberals sweeping all 5 seats like they did under FPTP, the Conservatives would win 2, keeping effective local opposition. Had the NDP received 3000 more votes, they would too have won a seat at the expense of the Liberals; which brings up another point: a PR system would lessen the level of strategic voting, as Canadians would feel more free to vote their conscience.

Another formula (Sainte-Laguë) could be used to make results even more proportional on a national basis, but at the expense of proportionality on a local basis. For instance, in the New Brunswick example above, the NDP would win that fifth seat, but they would have half the seats of the Liberals on only 1/3 of their vote. I lean towards using the D'Hondt method, as I feel regional proportionality is more important than national - we are, after all, electing regional representatives.

Using geographical groupings of ridings across the country, the results of the 2015 election would look somewhat like this:

Party	Popular Vote	D'Hondt PR Seats (%)	Sainte-Laguë PR Seats (%)	Actual Result Under FPTP (%)
Liberal	39%	155 (46%)	141 (42%)	184 (54%)
Conservative	32%	108 (32%)	112 (33%)	99 (29%)
NDP	20%	60 (18%)	67 (20%)	44 (13%)
Bloc	5%	13 (4%)	16 (5%)	10 (3%)
Green	3%	2 (1%)	2 (1%)	1 (0%)

The result would be closer to (but not truly) proportional as under FPTP. As voters would be more likely to vote for smaller parties (particularly the Greens) under a PR system, it is likely that their seat count would increase, and the seat "bonus" for the winning party would decrease.

Other Concerns

This open list system in particular also eliminates the quandary of voters liking a local candidate but not his or her party; as they could vote for that individual in particular but give the rest of their votes to another party.

The main drawback could be the loss of strictly local representation, particularly in rural areas. This can be rectified by ensuring parties nominate candidates from different areas of each region, and encouraging electors to vote for candidates from their local area. However, in the end, it would be worth it for MPs to remain responsive to concerns from all areas within their district in order to win re-election.

Conclusion

I feel this proposal for an open-list; regionally-based proportional representation electoral system addresses most of the concerns about the current electoral system, as well as the issues raised so far by the electoral reform committee:

- Constituents would still have an MP from their local area (and more likely their party) to contact;
- the vote more closely matches the will of the people;
- there will be no need for two parallel electoral systems (and classes of MPs);
- northern and remote areas will still have proper representation;
- the concept of marking an X next to a candidate's name will still exist; and
- Voters will still have a direct say on exactly which people represent them in Ottawa.

Thank you for your consideration.

J.P. Kirby August 2016